Local Government & Social Care OMBUDSMAN

20 July 2022

By email

Ms Barnes Chief Executive Lincolnshire County Council

Dear Ms Barnes

Annual Review letter 2022

I write to you with your annual summary of complaint statistics from the Local Government and Social Care Ombudsman for the year ending 31 March 2022. The information offers valuable insight about your organisation's approach to complaints. As such, I have sought to share this letter with the Leader of your Council and Chair of the appropriate Scrutiny Committee, to encourage effective ownership and oversight of complaint outcomes, which offer such valuable opportunities to learn and improve.

Complaint statistics

Our statistics focus on three key areas that help to assess your organisation's commitment to putting things right when they go wrong:

Complaints upheld - We uphold complaints when we find fault in an organisation's actions, including where the organisation accepted fault before we investigated. We include the total number of investigations completed to provide important context for the statistic.

Compliance with recommendations - We recommend ways for organisations to put things right when faults have caused injustice and monitor their compliance with our recommendations. Failure to comply is rare and a compliance rate below 100% is a cause for concern.

Satisfactory remedy provided by the authority - In these cases, the organisation upheld the complaint and we agreed with how it offered to put things right. We encourage the early resolution of complaints and credit organisations that accept fault and find appropriate ways to put things right.

Finally, we compare the three key annual statistics for your organisation with similar authorities to provide an average marker of performance. We do this for County Councils, District Councils, Metropolitan Boroughs, Unitary Councils, and London Boroughs.

Your annual data, and a copy of this letter, will be uploaded to our interactive map, <u>Your council's performance</u>, on 27 July 2022. This useful tool places all our data and information about councils in one place. You can find the detail of the decisions we have made about your Council, read the public reports we have issued, and view the service improvements your Council has agreed to make as a result of our investigations, as well as previous annual review letters.

Your organisation's performance

During the year, we issued one public report about your Council's failure to act in line with the Care Act 2014 when arranging support for an elderly woman in a care home. The Council did not allow relatives or service users to pay a top-up fee directly to the Council and its communication with the woman's daughter about fees was poor and confusing. This caused the daughter significant uncertainty, distress and inconvenience over a prolonged period and led to her mother having to move to a different care home.

We had issued a public report in 2017 following a complaint about the same issue from the daughter regarding payment of her father's care home fees. In that report, we recommended the Council should bring its procedures in line with the Care Act. The Council did not comply with our recommendation, so we issued a further report in February 2020. In October 2020 the Council said it was changing its payment procedures in line with our original recommendation: it would pay care providers the whole amount of the fees and collect the top-up fee payments and service-user contributions from third parties.

However, by the time we investigated the daughter's second complaint, the Council had still not implemented the new payment arrangement. We found that, if the new arrangements had been in place, the daughter would not have had cause to complain a second time. We expressed concern that despite the Council's intention to change its payment arrangements it still had not done so.

While I welcome the Council's agreement to all our recommendations and the prompt payment of £600 with an apology to the daughter, I am dismayed the Council has delayed again in implementing the new payment arrangements. I note it has committed to do so by July 2022. However, this will then be over four and a half years since our original recommendation.

Supporting complaint and service improvement

I know your organisation, like ours, will have been through a period of adaptation as the restrictions imposed by the pandemic lifted. While some pre-pandemic practices returned, many new ways of working are here to stay. It is my continued view that complaint functions have been under-resourced in recent years, a trend only exacerbated by the challenges of the pandemic. Through the lens of this recent upheaval and adjustment, I urge you to consider how your organisation prioritises complaints, particularly in terms of capacity and visibility. Properly resourced complaint functions that are well-connected and valued by service areas, management teams and elected members are capable of providing valuable insight about an organisation's performance, detecting early warning signs of problems and offering opportunities to improve service delivery.

I want to support your organisation to harness the value of complaints and we continue to develop our programme of support. Significantly, we are working in partnership with the Housing Ombudsman Service to develop a joint complaint handling code. We are aiming to consolidate our approaches and therefore simplify guidance to enable organisations to provide an effective, quality response to each and every complaint. We will keep you informed as this work develops, and expect that, once launched, we will assess your compliance with the code during our investigations and report your performance via this letter. An already established tool we have for supporting improvements in local complaint handling is our successful training programme. We adapted our courses during the Covid-19 pandemic to an online format and successfully delivered 122 online workshops during the year, reaching more than 1,600 people. To find out more visit <u>www.lgo.org.uk/training</u>.

Yours sincerely,

Michael King Local Government and Social Care Ombudsman Chair, Commission for Local Administration in England

